

# Carper's Understanding the Law

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# Preface

In the seventh edition of *Understanding the Law*, we continue to provide a text that can be used in many different law courses. We still presume that the student lacks a prior law course and that this text is their first instruction specifically related to law. Our focus has been to make the text timely and current. Our goal always has been to provide a textbook that is interesting, and even fun, as well as scholarly. Most drama is about conflict, and nothing is more dramatic than law, the rationale and rules devised to address conflict.

The seventh edition of *Understanding the Law* includes a new chapter, Chapter 13, Consumer Rights, Privacy, and Protection, and several chapters have undergone additions or restructuring. These changes offer new, relevant material that instructors and students alike should appreciate. The seventh edition also includes more ethical examples and dilemmas, student-related topics, and additional coverage of privacy issues. Some of the cases were replaced with new, fresh, and topical ones, and there has been a restructuring of chapter sequence. In each chapter, we provide one or more examples of applications of moral and ethical principles to the issues and law raised in that chapter. Connected with the primer on ethical perspectives contained in Chapter 1, these features allow students using this book to maintain a connection to the moral views on issues that are inherent in law.

We continue to use the Legal Focus feature, which provides background, examples, cases, and problems to break up long textbook discussion of topics that become dry if not considered with the human condition. Each Legal Focus is clearly identified in the textbook. Some problems are actual cases, and the case classification is used when there is an available appellate court citation. Many Legal Focuses present issues that remain unresolved, hopefully prompting reasoned class discussion and continued attention to the resolution of important legal issues. The use of Chapter Objectives at the beginning of each chapter in the fourth edition was well received and is continued. A detailed glossary has been a feature of this text, and terms also are provided in the text margin when first introduced. Appendix A, about how to brief a case, has been retained as a critical-thinking writing exercise to assist those using case summaries.

#### SUPPLEMENTS

#### **Electronic Instructor's Manual and Test Bank**

The Instructor's Manual and Test Bank continues to be provided. Each chapter of the manual provides a chapter overview, along with teaching suggestions. The test bank has a minimum of twenty multiple-choice, fifteen true or false, ten fill-in, and three essay questions. It is available on the text companion website, http://www.cengage.com/blaw/carper.

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#### **ACKNOWLEDGMENTS**

We welcome our new author, Debra Burke, who has brought fresh and current perspective and energy to bear. Also, in renaming the text "Carper's Understanding the Law", we acknowledge not just Donald Carper, but all past authors of Understanding the Law who brought this book to life and preserved it's currency through the decades. It is an honor to continue in their footsteps.

Our reviewers for this edition are again an eclectic group, providing helpful comments and suggestions. They are as follows:

Ian Bolling, Old Dominion University

Jason Brandeis, University of Alaska Anchorage

Jerry Brask, Portland Community College Paralegal Program

Joe Bucci, Philadelphia University

Dr. Elizabeth A. Cameron, Alma College

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Let reverence for the laws be breathed by every American mother to the lisping babe that prattles on her lap; let it be taught in schools, in seminaries, and in colleges; let it be written in primers, spelling-books, and in almanacs; let it be preached from the pulpit, proclaimed in legislative halls, and enforced in courts of justice. And, in short, let it become the political religion of the nation; and let the old and the young, the rich and the poor, the grave and the gay of all sexes and tongues and colors and conditions, sacrifice unceasingly upon its altars.

Abraham Lincoln, Address before the Young Men's Lyceum of Springfield, Illinois, January 1837

## LEARNING OBJECTIVES

### After reading and studying this chapter, you should be able to:

- Define "law" while understanding the varied meanings that legal concepts have across society.
- Understand the origins of the English common law system and its connection to the U.S. legal system.
- Describe the important sources of U.S. law and explain how they are interrelated.
- Explain the doctrine of stare decisis and understand how case law is related to other sources of law.
- Classify the law in a variety of ways, including federal and state law, criminal and civil law, private and public law, and procedural and substantive law.
- Be able to define ethics and distinguish ethics from law.
- Demonstrate familiarity with two forms of ethical reasoning and the ability to use them to consider an ethical problem.

Welcome to the study of law, specifically, the law of the United States. *Understanding the Law* is designed to help you recognize opportunities and overcome obstacles in reaching your goals. The laws of society play an ever-increasing role in our lives. As an educated member of the community, you will need to apply your understanding of our legal system in voting and in actively participating in local, state, and federal issues and affairs. From a more practical standpoint, your education of our legal system will help guide you toward a happier and more financially successful life.

Citizens of the United States engage with a myriad of businesses and with government, as consumers, as employees, and as active members of communities. Community leaders deal with difficult problems such as energy and resources, neighborhood crime, traffic, homelessness, and environmental protection. Already, you have learned something about the law, simply by experiencing life. For example, you know that stealing, damaging someone else's property, or intentionally injuring another person is "unlawful." But you may not completely understand what it means for something to be "unlawful." You also know that in an automobile collision, the careless driver is held responsible, and when both drivers are careless, they share the blame. You know that divorce creates issues of alimony, division of family property, and financial support for children and changes in their parental custody. You know that employers are expected to provide safe working conditions for their employees. You probably are aware of or are learning about the "property rights" that you interact with on a daily basis, such as software and music.

From these experiences, you probably can write a reasonable definition of the law. Perhaps you correctly would conclude that laws are rules that must be obeyed to avoid the imposition of sanctions (legal penalties). More precisely, **law** often is considered to be a body of rules of conduct prescribed by controlling authority and having binding legal force. But this traditional definition of law emphasizes the static perspective of law. Law is actually much more dynamic.

Consider law as continuously changing, always responding to society's need for solutions to new and evolving issues. There are many specific, written rules, such as speed limits. But also conflicts and questions arise when those static rules get applied to unique circumstances and evolving societal values. We often explain that legal rules follow rather than lead. Consider the Internet and the digital age that we live in today. It is challenging and changing traditional laws of privacy, free speech, property, and crime.

It is perfectly logical for laws to change continually in response to the evolving characteristics of, and the issues within, our society. That is, law changes as we change. Still, there is a fairly firm foundation behind all law in our society: the Constitution of the United States. All law must conform to the immutable principles of our Constitution or ultimately be discarded. Even within the Constitution, however, not all principles are expressed; many are implied. For example, the much-publicized "right of privacy," upon which issues like abortion and interracial marriage have been decided, does not actually appear as express words in the Constitution. The role of the Constitution and the U.S. Supreme Court, in defining the law of American society is explored more fully in Chapter 2.

Our legal system and laws are dynamic and respond to the legal issues that arise within our changing society. In a nutshell, the study of law is the study of a moving target. Some changes are quite immediate, as when legislatures respond to popular demands. In contrast, courts are structured to accommodate change more slowly, at a more reflective pace.

In the twenty-first century, we are experiencing a magnificent technological revolution, one focused on digital electronics, communication and microtechnology. In this

## A body of rules of conduct prescribed by controlling authority and having

binding legal force.

revolution, the demands upon the legal system are reaching new heights of complexity, for example, the following:

- The Internet and digital technology is causing a reexamination of the principles of free speech, security, and privacy. The speed and worldwide, omniscient presence of communication is shrinking the earth and making local issues, national and international.
- Biotechnology is presenting our society and its legal system with momentous social and legal issues, such as genetic alteration of plant and animal life and human cloning.

In addition to the technology revolution, natural forces also are creating today's issues. Consider the following:

- Population continues to increase, causing a multitude of social issues, and the problem is growing exponentially. Consider, for example, the intense debate over health care, immigration policy, and energy. Additionally, our population is aging, setting the stage for fierce competition between workers and retirees for the nation's wealth and benefits.
- Environmental issues abound, many driven by increasing competition for a world-wide increasing thirst for and consumption of resources like water, trees, and fossil fuels. From global warming and energy reliability to air and water pollution, our society is facing problems it has yet to solve. Increasingly, most solutions seem to reach beyond the boundaries of the United States as well as the North American continent.
- In the United States, fundamental differences on many issues continue to divide us.
  Topics such as same-sex marriage, gun control, and the size and role of government
  are simultaneously both driving change to the law and creating inaction and stagnation within the government to change the law.

Historical perspective sharpens our understanding of the outlook for our laws and legal system in the early twenty-first century. It is said that if we ignore history, we are destined to repeat it. Here, we are not studying history, but we must take history into account when contemplating the role of law and our legal system as we tackle the issues of the twenty-first century.

From the time that our Constitution was established, our legal system has steadily accepted responsibility (jurisdiction) over an increasing variety of issues. Today, some prominent issues include gun control, sexual orientation, and abortion. There is a rationale that elected officials choose to avoid the tough and controversial issues that cost them votes and leave these no-win issues to the legal system in which the judges are brave, if for no other reason than because the electorate participates less in their tenure.

It is becoming increasingly important for well-informed citizens to be educated about our legal system, including the role of its judges and lawyers. Otherwise, citizens risk submission through ignorance and complacency to the latest sound bite or "spin" that seeks voter approval. Your understanding of the increasingly important legal system is critical over the long run, which is precisely why it is presented here.

Americans increasingly are turning to the courts to solve their problems—both public *and* private. This produces a great strain upon our legal system, as evidenced by the growth of alternative forums for dispute resolution (discussed in Chapter 4). The point here is that the future portends significant legal costs of doing business and of protecting consumers. These costs are indirectly reflected in the prices of products as well as taxes

used to support courts, judges, and government offices charged with providing public or legal services.

There is no reason to suspect that the demand for attorneys (i.e., legal solutions) will lessen or that their services will cost less in the twenty-first century. Lawyers enjoy an oligarchy with the power (and willingness) to match their fees with the capabilities of their clients to pay. Increasing demand is producing more lawyers, who participate in an ever-wider scope of increasingly specialized tasks.

This is not to suggest that our dependence on law, courts, and lawyers is either good or bad. It is merely a well-understood phenomenon. Educators often speak of the legal system as being composed of laws and courts. The logic is that laws are the rules of our society, and courts ensure their enforcement. But what of attorneys? In reality, a person cannot hope to resolve a substantial conflict or commercial transaction without an attorney's professional help. Although citizens are entitled under law to self-representation, the reality is that to do so is ill advised for many obvious reasons. Thus, the attorney is the first person to become involved when legal issues, and many business opportunities arise. Attorneys give advice, most of which is followed. They also perform other services as described in Chapter 4. The point is that attorneys must be acknowledged as an integral part of the legal system because laws and judges are powerless until attorneys bring matters into court.

The adaptability of the Constitution, the courts, and lawyers to meet an evergrowing demand for services likely will continue. But at its roots, our American legal system still reflects its English origins.

#### THE ENGLISH SOURCE OF U.S. LAW

To understand American law, you must understand its origin, English law. Over hundreds of years, the law of England evolved into a framework of principles, found in both customs and statutes that were brought to the New World by the early colonial settlers. This body of law was called the common law. When the United States broke away from England after the Revolutionary War, it adopted the entire body of English common law as it existed in the eighteenth century—at least to the extent it did not conflict with U.S. federal and state law. That is still the situation today: Principles of the English common law are in effect throughout the country. Only Louisiana, purchased in 1803 from Napoleon, is different, retaining a variation of the Roman civil law that was then used in France. This California statute is representative of the continuing presence of English legal doctrine and process in the courts of the United States:

The Common Law of England so far as it is not repugnant to or inconsistent with the Constitution of the United States or the Constitution or laws of this state, is the rule of decision in all the courts of this state.

(California Civil Code, §22.2.)

So what is English common law? It arises from experience and custom and from the tacit consent of the people as evidenced from its development over a thousand years. The purpose of primitive English law was to keep the peace, and fact-finding processes were likely to provoke the population rather than calm it. So authorities avoided investigation and substituted mechanical tests that were believed to obtain the judgment of God. Among the favored tests were various ordeals an accused must suffer, including cold water, hot water, hot iron, and the morsel. Imagination probably suffices to picture all but the morsel ordeal so we offer this quote from the *Domesday Book* of the County of Norfolk, England, describing an ordeal by morsel.



#### **LEGAL FOCUS—EXAMPLE**

"May this morsel which is given him in order to bring the truth to light, stick in his throat and find no passage; may his face turn pale and his limbs be convulsed; and an horrible alteration appear in his whole body; if he is guilty. But if innocent of the crime laid to his charge, may he easily swallow it, consecrated in Thy Name, to the end that all may know."\*

Before the eleventh century, England was an Anglo-Saxon society of unified and relatively prosperous people living mostly in villages. The economy was agricultural and the people were self-sufficient, growing grain, spinning wool, and even brewing beer for home consumption. Their kings headed powerful and wealthy aristocracies. Wealth was primarily tied to the landholding feudal system. Serfdom, in which people were born into vassalage and were required to work the aristocratic lords' hereditary lands, was widespread. Throughout the Saxon period, law was essentially a matter of local customs, and it changed very slowly.

In 1066, William, Duke of Normandy, led 5,000 men and 2,500 cavalry across the English Channel to defeat the Saxons in the Battle of Hastings. The Duke became known as William the Conqueror. The invasion was followed by decades of regional uprisings and resistance characterized by extensive murder, oppression, famine, and fear, despite William's zeal for law, order, and justice. The Normans (Vikings who originally came from Scandinavia via northern France) were French in viewpoint and culture. Their system of law was based on the ancient Roman civil law, which was expressed mostly in detailed codes (systematic collections of rules) imposed by the ruler from above, in contrast to the Saxon practice of developing rules from below, based on the customs of the people.

The Normans mostly retained the English common law of unwritten customs. England gradually underwent positive changes. A sense of national unity ensued, leading to a national system of law derived from both Anglo-Saxon and Norman influences. The conquest led to the introduction of elements of Roman civil law. As before, local justice continued to be the concern of local sheriffs, and the **common law** (law applied uniformly throughout the country) was characterized even then by equality before the law (the law applied the same to every person), respect for established rights, and impartial administration of justice.

The king's courts dealt with civil and criminal legal matters, and new church courts dealt with canon law (ecclesiastical law governing internal relations of the Roman Catholic Church) and all aspects of marriage and succession. Disputes between common and canon law existed in some areas, such as legitimization of illegitimate children, which was not possible under canon law. Under common law, legitimization was accomplished by subsequent marriage of the parents. This was an important matter because it affected rights of inheritance and succession to land, the foundation of wealth and power in England.

By the twelfth century, judges, who periodically visited places in the country to dispense justice, were displacing sheriffs. These "circuits" were precursors of the present U.S. circuit and district courts. The itinerant judges dealt with such crimes as murder, robbery, forgery, and arson. One judge, Glanvil, is credited with writing *Treatise on the Laws and Customs of the Kingdom of England*, the first serious book on the evolving common law. In 1215, King John was forced to accept the Magna Carta (Latin: "Great Charter"), the basis of modern English constitutional liberty, commanding free elections

# common law: as a system of law

The total system of law that originated in medieval England and was adopted by the United States at the time of the American Revolution. Expressed originally in opinions and judgments of the courts, it is judge-made law that reflects the customs and usages of the people. Contrasted to Roman civil law, it is found throughout the **English-speaking** world. Common law is sometimes called unwritten law.

\*Roscoe Pound, "Studying Law," in Arthur Vanderbilt, ed. *Introduction to American Law* (New York: New York University Press, 1955), p. 396.

and reform of the courts and barring imprisonment without a trial by a jury of peers. Trial by jury had evolved into permanency by way of the Magna Carta, and ultimately was incorporated into the U.S. Constitution. The Magna Carta essentially decreed supremacy of law over personal authority of the king and his aides. It was a precursor of our constitutional democracy.

For several hundred years, the English system of courts evolved, influenced by conflicts and political interventions. Over time, judges required formalities to be met before a matter could be brought to court. When these requirements were not met, courts were simply unavailable to a party. When the king's courts were unable or unwilling to provide a just solution to a legal problem, and a citizen (initially citizens of high status) appealed to the king, the matter would be referred to the lord chancellor for possible intervention. The lord chancellor served as the king's chief administrative officer, and the position was initially staffed by high churchmen. As a man committed to justice and fairness, the chancellor was authorized to decide the cases without the assistance of a jury.

This alternative court became known as a *court of equity*. An example of an **action** in **equity** would be a dispute over the sale of a parcel of land in which the seller refused to transfer the title. The king's courts, by tradition, could do no more than award monetary damages. The chancellor (and, later, when the administration of these hearings was delegated to junior staff, courts of equity) could and would order the seller to relinquish possession. Ultimately, jurisdictional conflicts refined the fundamental distinction between courts at law and courts in equity. This distinction endures in the United States today and determines important questions. However, unlike England, where courts at law and in equity were physically separated, modern U.S. courts are empowered to render either equitable or legal relief. Equity is explained further in Chapter 3.

## action in equity

A civil trial held without a jury when relief sought by the plaintiff is equitable in nature, such as an injunction, or a divorce or dissolution of a marriage.

# common law: as a type of law

That law that comes from the common courts as opposed to a legislature or court of equity.

#### federalism

A government consisting of a union of more or less self-governing states under an umbrella of federal government.

# Modern Common Law and Stare Decisis

The term **common law** might already be confusing to you because, like many English language terms, it is used in different ways to describe different things. For example, we have been using the term to describe law common to all of England. But we also have used the term to describe a legal system derived from English legal method, to describe law formulated by courts rather than legislatures, and to describe common law as distinguished from an action in equity. All the different expressions of the term *common law* are related. The use of the term to describe a type of legal system derives from a description of the unique nature of that legal system, the formulation of law by the courts. The distinction of law and equity derives from a historical accident within this lawmaking system. The uniqueness of the common law, or law developed by the courts, is what usually is meant when someone uses the term *common law*. In no other legal system do independent courts have the power to contribute to the law as they do in the common law system.

When considering U.S. court-made or case law, it is important to note the important relationship between federal and state law. Our form of government is one of shared and often-overlapping power referred to as **federalism** (a union of states under a central federal government). The court systems include both federal and state courts, which function as either trial courts or appellate courts. These trial courts accept testimony and other evidence to determine guilt or innocence or to place financial responsibility. Appellate courts, on the other hand, review trial court procedures to ensure that correct laws were applied during trial. These appellate reviews, or written decisions, form the body of law also called the common law, or case law.

Both federal and state appellate courts review cases based on the constantly evolving principles of the common law that are expressed in the written decisions of courts. Who

# from tabloids). Lawyers and scholars read and study court decisions as part of their professional responsibilities. Of course, judges read and study prior court decisions upon which they may decide the trials or cases before them.

Some principles of law derived through the common law apply to both state and federal court systems. For example, the doctrine of **stare decisis** (Latin: "to stand by things that have been settled") mandates that once a rule of law is determined to be applicable to a particular set of facts involved in a case, it will be applied to all future cases that have similar facts. This doctrine binds courts of equal or junior rank to follow the senior court that first applied the rule or principle. Essentially, lower state courts are bound to the principles established by higher appellate courts within the same state; lower federal courts are bound to the principles established by higher appellate courts within their respective jurisdictions. (The hierarchy of courts is outlined in Chapter 3.)

reads these written decisions? Members of the public often learn about new, unfolding laws from television, the Internet, newspapers, and news magazines (but hopefully not

# This important doctrine of *stare decisis* leads to stability and predictability in the law. For example, if a high court establishes the principle that a promise to marry is not enforceable in court nor are damages allowed if broken, then routine legal research will alert all attorneys to the existence of that **precedent**. If a similar case arises, they will not waste time and money litigating the question; they know their court will be bound by the same earlier outcome under the doctrine of *stare decisis*. This doctrine also commonly is called the doctrine of precedents. Once a common law rule or principle is applied in a case, it becomes a precedent and is binding on other courts in similar future cases. The appellate court's decision thus has become a part of the common law of that particular state.

Judges do not have the personal choice to disregard a binding precedent in the common law. Judges take oaths of office and are sworn "to comply with or be faithful to" the law.

#### stare decisis

The common law doctrine that binds an inferior (subordinate) court to follow and apply decisions and interpretations of higher courts when similar cases arise. Also called the doctrine of precedents.

#### precedent

A court decision on a question of law that gives authority or direction on a similar question of law in a later case with similar facts. See also *stare decisis*.

## **LEGAL FOCUS—PROBLEM**

J. Anthony Kline, a justice of a state appellate court, wrote a dissenting opinion in which, as a "matter of conscience," he refused to vote

consistently with a state supreme court precedent. Does such a declaration violate the doctrine of *stare decisis*?

Although the action of refusing to comply with a precedent flies in the face of the doctrine of *stare decisis*, it may be characterized as a "highly irregular and never to be lightly undertaken" exception based upon the conscience of the justice.

Stare decisis is not a straitjacket, however. If a principle has outlived its usefulness or has grown inapplicable because of changing social standards and circumstances, it may be overruled by a high court. Often, a current case is not controlled by a principle previously applied in an earlier case simply because the two cases are distinguishable on their facts. An example of an unenforceable and uncompensable promise to marry would be distinguishable from a case in which one of the prospective spouses had incurred considerable related expenses before the promise was broken. The earlier principle, therefore, would not apply to or bind the court's decision. Although the court, obviously, would not compel the parties to marry, it might establish a new principle in authorizing recovery of damages (an award of monetary compensation).

The common law of today is the body of rules derived from fundamental usages and customs of antiquity, particularly as they appeared in medieval England, and from

#### unwritten law

A historically based reference to court- or judge-made law.

#### reporter

A set of books that contains the written opinions of justices of specified appellate courts. These volumes contain the decisional, or unwritten, law. Volumes in the reporters and the cases they contain are arranged in chronological order and accessible by case name or subject matter index.

#### case law

All reported judicial decisions; the law that comes from judges' opinions in lawsuits. Also referred to as court law, judge law, and sometimes common law.

modern judgments of appellate courts recognizing and applying those customs in specific cases. Since thousands of appellate cases are decided each year, the body of common law is enormous, even though most of these cases define no new principles. In preparing current cases, lawyers spend much time and effort searching earlier case records for principles of the common law that might be applicable. Thanks to modern information technology, the task is less physically laborious today, but the information at the attorney's fingertips is nonetheless overwhelming in volume, let alone complexity. Before lawyers can draft formal opinions or business documents or perform advocacy, they must perform legal research of the applicable common, statutory, and regulatory (administrative agency) law. Lawyers, thus, are responsible to their clients more for researching than for knowing the law. For those of you who are interested in learning more about, or in practicing, legal research, we have included a summary of basic steps in Appendix B.

Originally, the common law of England was called **unwritten law**, because it evolved from judicial decisions that were based on the unwritten customs and usages of the people. Moreover, the decisions and opinions of the judges were not recorded or printed in books; often, judges talked with one another, exchanging their rulings through conversation. In contrast, codes and statutes (enacted by the king or a legislative body) were usually written (printed). Today, of course, most additions to the common law, made in appellate court decisions, are published chronologically in books, called **reporters**, and made available on the Internet. Such works are referred to as **case law**. If case law were not reported, both attorneys as well as the public would be unaware of decisions that had been made and of the appellate courts' rationale for those decisions. After centuries of relying on books, many lawyers and others are no longer using books as the primary way of finding information about cases. Instead, Internet-based databases and Websites provide much of the recorded case information.

The application of the doctrine of *stare decisis* is a challenging process. For example, is a new fact situation the same as the suggested precedent, is it similar, or is it different? The adversary system allows each side a representative who argues what events occurred, what precedent should apply, and how it should apply. And what about the situation in which the facts are clear, the law is clear, and the result is absurd? What precedents apply? Is the court bound to come to an unjust decision, or is a decision based on settled law ever unjust?

In the search for precedent, the following possibilities exist:

- 1. The new case is identical or virtually identical to a case previously decided by a high court in the same court system. Result: Follow old decision. This is seen as binding precedent.
- 2. The new case is somewhat different from a case previously decided by a high court in the same court system, but the underlying policy and rationale for the old case also applies to the new one. Result: Reason from the old case and extend the previous holding to the new facts. This is known as using precedent to extend the rule of law to new situations.
- 3. The new case, although having some similarity to a case previously decided by a high court in the same court system, is not the same and the underlying rationale does not make sense in this case. Result: Distinguish new case from old case and limit the rule from the old case. This is known as using cases to limit the application of judicial doctrine.
- 4. The new case is identical or virtually identical to a case previously decided by a high court in the same court system but the underlying rule no longer makes sense. Result: Overrule previous precedent when strong reasons exist for doing so. This is not done often, but it is consistent with the doctrine of *stare decisis*.



#### **LEGAL FOCUS—EXAMPLE**

In 1954, the U.S. Supreme Court decided, in *Brown v. Board of Education*, that maintaining separate schools for black and white schoolchildren was unconstitutional. Some fortyeight years earlier, the U.S. Supreme Court had

reached just the opposite conclusion in *Plessy v. Ferguson*. No laws had changed in the interim time between the two cases and both decisions evaluated the same Equal Protection Clause of the Fourteenth Amendment to the Constitution.

In overruling *Plessy v. Ferguson*, the Supreme Court determined that the previous reasoning, that separate facilities were equal, no longer made sense.

5. The new case presents problems that are not covered by an existing rule from a high court in the same court system. Possible Results: (a) The case will be dismissed and facts not considered because there is not a remedy in law for every perceived wrong; or (b) the case will be heard and decided based on extensions of doctrines of justice and fairness, and new law and rule will be developed. The deciding court may consider precedent from other states, the federal system, or even other countries when seeking guidance as to an appropriate rule to resolve the controversy.

### **MODERN SOURCES OF U.S. LAW**

#### statutes

Laws enacted by Congress or by state legislatures.

#### ordinance

A written law enacted by a city or county (parish). An example is a zoning ordinance that governs the use of land.

#### written law

An old-fashioned reference to the statutes and ordinances of federal, state, and local governments, and the published rules of administrative agencies.

#### codes

Compilations of statutes that are grouped together by subject matter (e.g., a vehicle code).

Ours is a constitutional form of government. In one sense, our Constitution is the ultimate source of our laws because it contains principles by which our nation is governed. Here we are concerned with those institutions of government that create the laws of our land.

Most educated adults are familiar with the basic structure of our federal government, divided by our Constitution into the legislative, executive, and judicial branches. Knowledge of this structure facilitates an understanding of how and where our laws are made and of how they are classified for clarity and comprehensibility. State and local governments also are structured into these three branches, and they operate in a manner similar to the federal system. We explore government and these branches in greater detail in Chapters 2 and 5. Here we briefly consider the sources of our laws.

# **Lawmaking by Legislators**

Legislators, both state and federal, enact laws called **statutes**.\* Local legislative bodies (e.g., for cities and counties) enact laws called **ordinances**. Collectively, these statutes and ordinances are called the **written law**, as contrasted to case law (unwritten law). Compilations of statutes by topic are called **codes**. For example, a state legislature may enact a statute lengthening the previous jail sentence for the crime of making an obscene telephone call. This statute will be compiled with, indexed to, and become a part of the state's "criminal" or "penal" code. Numerous specialized codes in the states group together statutes pertaining to particular subjects, such as the Vehicle Code, Health and Welfare Code, Corporations Code, and Business and Professions Code. These codes (often with slightly different titles) are generally available in any public law library, usually located in county courthouses.

Statutory law covers a staggering number of subjects, such as crimes, civil rights, housing, health, and indeed all matters upon which the legislative branch has the

\*Often, statutes are assigned titles, such as the Federal Racketeer Influence and Corrupt Organizations Act, commonly called RICO.